

INFORMATIONAL REPORT

DATE ISSUED: February 4, 2016 **REPORT NO**: HCR16-011

ATTENTION: Chair and Members of the San Diego Housing Commission

For the Agenda of February 12,

2016

SUBJECT: Multifamily Bond Program - Annual Status Report for 2015

COUNCIL DISTRICT: Citywide

NO ACTION IS REQUIRED ON THE PART OF THE HOUSING COMMISSION

SUMMARY

This report summarizes activity under the San Diego Housing Commission's (Housing Commission) Multifamily Bond Program (Bond Program) for the calendar year that ended on December 31, 2015. During calendar year 2015, the Bond Program issued \$98,196,315 in multifamily tax-exempt bonds to provide financing for six affordable rental housing developments. At the end of 2015, the Housing Commission's Bond Program administered (including new issues) approximately \$710,190,921 in multifamily tax-exempt bond financing for 63 projects with 9,404 units, including 7,603 units restricted at various levels of affordability (Attachment 1).

BACKGROUND

The interest income from bonds issued by the Housing Authority of the City of San Diego (Housing Authority) for eligible affordable housing projects is exempt from state and federal income taxes. The Bond Program uses this tax-exempt status to offer below-market financing to developers of affordable multifamily rental projects. The issuance of tax-exempt housing revenue bonds qualifies projects for non-competitive allocations of federal tax credits. Eligible projects for tax-exempt housing revenue bonds include new construction and acquisition/rehabilitation projects located in the City of San Diego.

The bonds do not constitute a financial liability of the City of San Diego, the Housing Authority, or the Housing Commission. The security for bond repayment is limited to specific private revenue sources, such as project revenues, guarantees by credit providers, or the value of the projects themselves. The program is self-supporting and the developers are responsible for paying the costs associated with each financing.

DISCUSSION

The following is a description of the actions that must be taken by the Housing Commission, Housing Authority, and the City Council to initiate and complete financings.

1. Bond Inducement

The adoption of an Official Intent Resolution (bond inducement) is the initial step required by the Internal Revenue Service to initiate a possible new-money bond issuance. It does not represent a commitment by the Housing Commission, Housing Authority, or the project sponsor to proceed with the financing. Rather, it establishes through public record, the date from which project costs incurred may

be reimbursed from bond proceeds. Generally, the bond inducement amount is higher than the estimated bond amount to reflect a 10 to 15 percent contingency to provide for increases in development costs and fluctuations in interest rates. The adoption of a bond inducement resolution also authorizes staff to work with a selected financing team (financial advisor and bond counsel) to determine the feasibility of the financing, structure a proposal for the issuance of bonds, and submit an application to the California Debt Limit Allocation Limit Committee (CDLAC) for an allocation of bond issuing authority.

2. TEFRA Hearing and Approval

In order for the interest on the bonds to be tax-exempt, and in compliance with the Tax Equity and Fiscal Responsibility Act (TEFRA) of 1982 and Section 147(f) of the Internal Revenue Code of 1986, the bond issuance must be approved by the governmental body with jurisdiction over the project's location. A public hearing, with reasonable public notice, is required prior to the approval. The elected legislative body for the City of San Diego, the City Council, must approve the issuance of bonds by the Housing Authority. A notice of the City Council meeting on the proposed issuance of bonds is published in *the San Diego Union-Tribune* newspaper at least 14 days prior to the scheduled meeting. The purpose of the TEFRA hearing is to provide the public with an opportunity to give their views on the proposed bond issuance and on the nature and location of the project.

3. Bond Allocation

The issuance of bonds for projects owned by private developers (i.e., projects owned by private developers or by nonprofit sponsors with for-profit investor participation - "private activity bonds") requires an allocation of bond issuance authority from the State of California. To apply for a bond allocation, an application by the Housing Authority must be filed with CDLAC. The application must be supported by an adopted bond inducement resolution and proof of credit enhancement and/or a lender commitment to purchase the bonds. In addition, a TEFRA resolution must be approved no later than 30 days after application submittal.

4. Final Bond Approval

The Housing Authority retains absolute discretion over the issuance of bonds by the adoption of a final resolution authorizing the issuance. Initially, the information about the proposed tax-exempt financing of the project is preliminary. If the inducement and TEFRA resolutions are approved, a due diligence process conducted by staff and financing team members will generate additional information and analysis. Prior to final consideration of the proposed bond issuance by the Housing Authority, the project will need to comply with all of the program's financing and affordability requirements, and undergo all required planning procedures/reviews by local planning groups, etc.

Program Administration

In addition to its role in the bond issuance process, Housing Commission staff also administers a portfolio of 63 bond issuances currently totaling \$710,190,921. Primarily these functions involve: monitoring the affordable income and rent restrictions and providing certain post-issuance compliance monitoring and reporting as required by CDLAC. Other activities include periodic selection of financial consultants, reviewing project transfers and credit facility transfers or extensions, coordinating bond requirements on bond expirations and bond refundings, reviewing/approving bond payoffs, overseeing bond requirements with ownership transfers, and providing technical assistance to affordable housing developers. The Housing Commission's origination fee for each financing under the Multifamily Bond Program is 0.25 percent of the bond issuance amount or as allowed by Internal Revenue Service regulations. The Housing Commission's annual

administrative fee is .0125 percent of the outstanding bond amount or as allowed by Internal Revenue Service regulations. These fees pay for ongoing compliance monitoring and bond program administration.

Program Eligibility

To be eligible for tax-exempt multifamily bond financing, federal law requires that projects meet one of the following criteria: 1) a minimum of 20 percent of the units must be set aside for occupancy by households whose incomes do not exceed 50 percent of the area median income (AMI) (\$40,500 for a family of four during 2015), as adjusted for family size; or 2) a minimum of 40 percent of the units must be set aside for occupancy by households whose incomes do not exceed 60 percent of AMI (\$48,600 for a family of four during 2015), as adjusted for family size. However, California state law further requires that at least 10 percent of the units be restricted to 50 percent of AMI. As a result, projects financed with tax-exempt bonds must set aside at least 20 percent of the units at 50 percent of AMI or 10 percent of the units at 50 percent of AMI and 30 percent of the units at 60 percent of AMI.

Required Set Aside Criteria	Minimum Percent of Units	Percent of AMI	Max Income
Federal Requirement-Alternative #1:	20	50 percent	\$40,500
Federal Requirement-Alternative #2:	40	60 percent	\$48,600
Plus State Set Aside Requirement:	10	50 percent	\$40,500

The maximum rent for the set-aside units may not exceed 30 percent of monthly income, at the targeted income level, as adjusted for household and unit size. The maximum rent amounts are further reduced by a utility allowance for tenant-paid utilities in the amounts determined periodically by the Housing Commission. The following are examples of how rents are determined, depending on the type of set-aside selected, for a family of four occupying a three-bedroom unit:

Targeted					Gross		Estimated		Net
Income	Annual	÷ 12	Monthly	X 30%	Monthly	-	Utility	=	Monthly
Level	Income		Income		Rent		Allowance		Rent
50% AMI	\$40,500		\$3,375		\$1,013		(\$40)		\$973
60% AMI	\$48,600		\$4,050		\$1,215		(\$40)		\$1,175

Calendar Year 2015 Program Activities:

The Bond Program finances two major types of projects: 1) Bond Refundings/Restructurings, and 2) New-Money Issuances.

Bond Refundings and Restructurings

Bond documents governing individual project financings allow participating developers and credit providers to request reissuance or restructuring of the existing bonds in order to adjust original terms of the financing in response to the project's new needs or circumstances. Approval to refund or restructure is at the discretion of the original issuer. Federal rules for bond refundings can be more liberal than those for new-money issuances, depending on when a project was originally financed. Projects financed prior to 1986 are subject to lesser rent and income restrictions than those that currently apply. During 2015 there were no bond refundings.

New Bond Financing Issuances

During calendar year 2015, the program provided \$98,196,315 in multifamily tax-exempt bond financing for six affordable projects, as compared to \$66,850,791 issued in 2014 with five affordable projects. A comparison of recent years' bond issuances is as follows:

	2015 Bond Issuances Comparison to Prior Years							
	Multifamily Tax-	Number of	Affordable	Issuer				
Years	exempt Bonds Issued	Affordable Projects	Units Restricted	Fees				
2015	\$98,196,315	Six	513	\$240,376				
2014	\$66,850,791	Five	517	\$207,128				
2013	\$81,170,000	Four	417	\$228,950				
2012	\$40,925,000	Two	216	\$102,313				
2011	\$41,087,180	Four	383	\$94,501				
2010	\$5,400,000	One	30	\$12,420				

These six projects are comprised of 520 rental units, 513 of which will be affordable to low- and very low-income households. Descriptions of the projects are provided below. The restricted units in these projects will remain affordable for a minimum of 55 years. Moreover, the applicable rent restrictions for a given project often exceed those of the bond program rents due to the restrictions of other funding sources, such as the State of California's Tax Credit program.

Rancho del Sol – 6711 Torenia Trail (96 total / 95 restricted units), Council District 1

On January 13, 2015, the Housing Authority issued \$17,363,000 in tax-exempt multifamily housing revenue bonds to finance the new construction of the 96-unit Rancho del Sol affordable housing apartment development (located in Unit 24, Pacific Highlands Ranch, North City Future Urbanizing Area). Of the development's 95 restricted units, 10 are restricted at 50 percent of AMI and 85 are restricted at 60 percent of AMI. The developer is Chelsea Investment Corporation. The development was completed and fully occupied in December of 2015. The project is financed with bonds, 4 percent tax credit equity, a Master Developer note, and a deferred developer fee.

Cielo Carmel I & II – 6050 Camino San Fermin (197 total / 195 restricted units), Council District 1 On March 11, 2015, the Housing Authority issued \$34,600,000 in tax-exempt multifamily housing revenue bonds to finance the new construction of the 197-unit Cielo Carmel affordable housing apartment development (located in Unit 13, Pacific Highlands Ranch, North City Future Urbanizing Area). The development is structured as a 107-unit phase (Cielo Carmel I) and 90-unit phase (Cielo Carmel II). Of the project's 195 restricted units, 21 are restricted at 50 percent of AMI and 174 are restricted at 60 percent of AMI. The developer is Affirmed Housing Group. It is anticipated that the development will be completed in March of 2016. The project is financed with bonds, 4 percent tax credit equity, capital contributions from the Master Developer, developer equity contributions, and a deferred developer fee.

Atmosphere II – 1453 Third Avenue (105 total / 103 restricted units), Council District 3

On June 26, 2015, the Housing Authority issued \$25,687,989 in tax-exempt multifamily housing revenue bonds to finance the new construction of the 105-unit Atmosphere II affordable housing apartment development. The developer is Wakeland Housing Corporation and Wakeland Atmosphere LP is the ownership entity. Of the project's 103 affordable units, 11 are restricted at 50 percent of AMI and 92 are restricted at 60 percent of AMI. The affordability period is 55 years. The project is financed with bonds, 4 percent tax credit equity, a Civic San Diego loan, deferred developer fee, and a General

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Partner contribution.

Trolley Residential – 4981 Market Street (52 total / 51 restricted units), Council District 4
On June 26, 2015, the Housing Authority issued \$15,000,000 in tax-exempt multifamily housing revenue bonds to finance the construction of the 52-unit Trolley Residential Transit-Oriented Development (TOD) affordable housing development located in the Encanto Neighborhood's Community Planning Area. The developer is Chelsea Investment Corporation, and Trolley Residential CIC LP is the ownership entity. Of the development's 51 affordable units, 6 are restricted at 30 percent of AMI, 11 are restricted at 40 percent of AMI, 24 are restricted at 50 percent of AMI, and 10 are restricted at 60 percent of AMI. The affordability period is 55 years. The development is financed with bonds, 4 percent tax credit equity, a State of California TOD loan, a State of California Infrastructure Infill Grant loan, loans from the Housing Commission and Civic San Diego, as well as a Soil Mitigation Grant and deferred developer fee.

Mayberry Townhomes – 4490 Mayberry Street (70 total / 69 restricted units), Council District 9
On September 1, 2015, the Housing Authority issued \$9,959,732 in tax-exempt multifamily housing revenue bonds to finance the acquisition and rehabilitation of the 70-unit Mayberry Townhomes located in the Southeastern area of San Diego. The developer is Community HousingWorks, and Mountain View Housing Associates LP is the ownership entity. Of the 69 affordable units, 7 are restricted at 50 percent of AMI, 20 are restricted at 60 percent of AMI, and 41 are restricted at 80 percent of AMI. The affordability period is 55 years. The rehabilitation is financed with bonds, 4 percent tax credit equity, City and Housing Commission loans, a deferred developer fee/contribution, and a seller carryback note.

Pipeline:

At the close of 2015, the multifamily tax-exempt bond financing pipeline included one affordable development scheduled to close in early 2015:

<u>Torrey Vale – 6595 Rancho Del Sol Way (28 total / 27 restricted units), Council District 1</u> On January 15, 2016, the Housing Authority issued \$7,000,000 in tax-exempt multifamily housing revenue bonds to finance the new construction of the 28-unit Torrey Vale affordable housing apartment development (located in Pacific Highlands Ranch, North City Future Urbanizing Area). The developer is Chelsea Investment Corporation and the ownership entity is Torrey Vale CIC LP. Of the development's 27 restricted units, 3 are restricted at 50 percent of AMI and 24 are restricted at 60 percent of AMI.

Expirations

Periodically, bond-financed projects fulfill their obligations under the Bond Regulatory Agreements through the expiration of affordability restrictions and paying off (redeeming) outstanding bonds. During 2015, there was one project that had its Bond Regulatory Agreement terminated. The 192-unit Market Street Square Apartments project paid off all outstanding bonds in December and the Housing Commission agreed to terminate the Regulatory Agreement one year in advance in order to phase in new and more stringent affordability terms required by the City of San Diego in connection with the sale of the City-owned ground leased to the owner developer.

The outstanding bonds were also paid off for the 280-unit Island Village Apartments project in October of 2015; however, the Bond Regulatory Agreement will remain in effect for 43 years and the redemption of these bonds did not have an impact on affordability terms.

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Fiscal Impact

In calendar year 2015, the Housing Commission received \$240,376 in Bond Program issuer fees, including \$43,408 for Rancho del Sol; \$75,349 for Cielo Carmel I & II; \$64,220 for Atmosphere II; \$32,500 for Trolley Residential; and \$24,899 for Mayberry Townhomes. Additionally, the Housing Commission received an accelerated lump sum issuer fee in the amount of \$581,689 in connection with the early payoff of bonds on the Island Village Apartments project. Also, in 2015 the Housing Commission received approximately \$1,293,218 in annual bond administrative fees. These issuer fees and annual administrative fees are classified as local revenues in the Housing Commission's Budget.

CONCLUSION

During calendar year 2015, the Housing Commission's Bond Program participated in six bond financings totaling \$98,196,315. The six bond issuances financed 520 rental units, 513 of which will be affordable to low-income and very-low-income households.

Respectfully submitted,

Approved by,

Cameron Shariati

Cameron Shariati Assistant Real Estate Manager Real Estate Division Deborah N. Ruane Senior Vice President Real Estate Division

Deborah N. Ruane

Attachment: 1) Summary of Bond Financed Projects Calendar Year Ending 2015

Hard copies are available for review during business hours in the main lobby of the San Diego Housing Commission offices at 1122 Broadway, San Diego, CA 92101 and at the Office of the San Diego City Clerk, 202 C Street, San Diego, CA 92101. You may also review complete docket materials on the San Diego Housing Commission website at www.sdhc.org.

ATTACHMENT 1 SUMMARY OF BOND FINANCED PROJECTS THROUGH CALENDAR YEAR 2015

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Vestminster Manor (2014)				_	_,				
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Subtotal \$ 98,196,315 520 513	layberry Townhomes (2015)		9	Southeastern San Diego	9/1/15				Acq/Rehab
		Subtotal				\$ 98,196,315	520	513	

Affordable Units Project Type

3260 New Construction

+ 4343 Acq/Rehabilitation

7603 Total Affordable Units

s:hfshare/bonds/bond program/bond issue summary 2013 annual report attachment